

South Gloucestershire Safeguarding Adults Board Resolution of Professional Differences (Escalation Policy)

Introduction

The South Gloucestershire Safeguarding Adults Board (SGSAB) believes that continual feedback is an important part of self-improvement and raising standards. Listening and responding to concerns and complaints enables us to adjust and improve services and systems. Providing a formal but clear way for concerns to be expressed and taken seriously is one way in which we can demonstrate our respect for our partners and stakeholders. Challenge is a key part of effective and healthy inter-agency working cultures and partner organisations should therefore view and respond to challenges brought under this procedures in a positive manner.

Purpose of procedure

To provide a clear mechanism for the resolution of professional differences in order to ensure a timely resolution that ensures that the needs of the adult are met. The local procedure is intended to align with the process for escalation adopted by the South Gloucestershire Safeguarding Children Board.

Aims of procedure

- 1. It is designed to support the development of a shared understanding of thresholds within South Gloucestershire, and is supported by the multi-agency training delivered by the SGSAB.
- 2. It is for use among all staff working both in the statutory and voluntary sector, who work with adults with care and support needs.
- 3. All workers should feel able to challenge decision-making and to see this as their right and responsibility, in order to promote the best multi-agency practices, including safeguarding concerns.
- 4. This procedure provides workers with the means to raise concerns they have about decisions made by other professionals or services by:
- a) Avoiding professional differences that may hinder the progress of the adult, their care, or put an adult at risk.
- b) Resolving the difficulties within and between organisations quickly and openly.
- c) Identifying problem areas in working together where there is a lack of clarity.
- d) Promoting effective resolutions by considering required amendments to organisational protocols and procedures.
- 5. Resolution should be sought within the shortest timescale possible to ensure the adult is protected and improved outcomes planned for. Concerns, and any outstanding disagreements, should be resolved at the lowest possible stage, however if an adult is thought to be at risk of immediate harm

- discretion should be used as to which stage is initiated, and outstanding disagreements should be taken to a higher stage of the procedure quickly.
- 6. The Strategic Safeguarding Service Manager South Gloucestershire will ensure that all relevant agencies are informed of pertinent issues.

Timescales

Concerns should always be resolved quickly, and this will be determined by the complexity of the issues. In all cases, the matter will be resolved as speedily as possible, and the primary focus will be on ensuring that the safety and welfare of the adult concerned is assured whilst discussions take place. From the outset of a concern being considered by any worker it should take no longer than **5 working days** for it to be either **resolved or if not resolved, escalated** to stage 4.

Additional notes

- At all stages of the process actions and decisions must be recorded in writing and shared with relevant personnel, to include the worker who raised the initial concern.
- In particular this must include written confirmation between the parties about an agreed outcome of the disagreement and how any outstanding issues will be pursued.
- Please use the "Monitoring form" (Appendix 3) at stages 3 and 4.
- It may be useful for a reflective debrief to be facilitated following some disputes in order to promote continuing good working relationships.
- In order to find out who the appropriate manager or representative is of another service, please
 ask the practitioner, line manager or senior manager involved for who the next person would be
 and obtain contact details from them directly. ALL agencies MUST share this information with
 colleagues.

		Procedure
Stage One	Identifying the	Any worker who feels that a decision or action is
Within 1	Concern – worker to	inappropriate, is not safe, or creates a significant issue, should
working day	worker	initially consult with a supervisor or line manager to clarify their thinking in order to identify the problem; to be specific as to what the disagreement is about; and develop actions that need to be taken as a result. They should evidence the nature and source of their concerns, and should keep a record of all discussions in their case and supervision notes. Where appropriate the worker should discuss the concerns directly with the other practitioner involved. It should be recognised
		that differences in status and/or experience may affect the confidence of some workers to pursue this unsupported.
Stage Two Within 2 working days	Discussing the concern between services or agencies – manager to manager	Initial attempts should be taken to resolve the problem at the lowest possible level. This should normally be between the people who disagree; (unless the adult is at immediate risk) a record of all discussions should be kept in case and supervision notes. If the matter is still unresolved the practitioner's line manager should talk directly to the counterpart line manager in the other service and make every effort to resolve the concerns. Records still need to be kept and resolution communicated to all parties in writing.

Stage Three	Raising concern	If unresolved, the problem should be referred to an
Within 3	between line	appropriate level of management (see appendix one and two)
working days	management – senior	within the organisation, who will discuss with the opposite or
	manager to senior	appropriate manager in the other organisation. These two
	manager	managers must attempt to resolve the professional
		differences through discussion.
		At this level disagreements should continue to be recorded in
		the case file and supervision notes in addition to the
		'Monitoring Form' (appendix 3) being completed by the senior
		manager. Disagreements at all meetings should be recorded
		by each respective organisation, and after the issue has been
		resolved the monitoring form must be sent both internally to
		the stage 4 representative of your own agency and also to the
		Strategic Safeguarding Service Manager, South
		Gloucestershire Council, who will ensure that it is distributed
		to all relevant agencies as required.
		This is currently Catherine Boyce* 01454 868924
_		Catherine.boyce@southglos.gov.uk
Stage Four	Refer concern to	If the problem is still not resolved, the matter should be
Within 5	safeguarding board	referred to the agency's nominated SGSAB representative.
working days	representative	They should discuss with their colleagues at SGSAB Board
	(SGSAB)	level, convening a meeting where necessary.
		If the matter is still unresolved , contact must be made
		immediately with the Strategic Safeguarding Service Manager, South Gloucestershire Council, and they must also be sent a
		copy of the monitoring form. (Catherine Boyce* 01454
		868924, Catherine.boyce@southglos.gov.uk)
		Consideration will be given to referring the matter to the
		Chair of SGSAB, who will consider whether the matter can be
		resolved through mediation or should be considered by SGSAB
		Resolution Panel.
		Mediation will be offered as soon as possible bearing in mind
		the impact on the adult concerned. The decision reached in
		mediation is final and binding on the agencies concerned.
		In more complex matters a SGSAB Resolution Panel (SGSAB
		Sub Group Chairs, Independent Chair, Vice Chair and Strategic
		Safeguarding Service Manager, Board Manager) will meet.
		The Panel must consist of representatives of three agencies
		who are members of SGSAB to include those agencies
		involved in the dispute. The Panel will receive representation
		from those concerned in the dispute and make a decision as to
		the next course of action.
		The decision of the Panel is final and binding on all
		organisations involved.

Key: * name of person in post correct October 2017

Conclusion of procedure

- It is important that professional differences do not impact on the adult's safety and/or communication between practitioners / agencies, or their ability to work in the best interests of the adult.
- We must promote a "blame free" culture that allows us to learn from our mistakes and so improve our services and their delivery.
- Use of the process for the resolution of professional differences should be seen as a positive opportunity to learn.
- When the issue is resolved, any general **safeguarding issues** should be identified and referred to the agency's representative on the Safeguarding Adults Board for consideration by the Board.

Appendix 1 Flowchart: Guidance for Resolution of Professional Differences Note: At all stages decisions must be recorded in Worker to Worker - Identify the Concern writing and shared with The worker is unhappy with a decision or response from any agency, at any Stage 1 relevant personnel. This stage. Professional discusses with supervisor/line manager in his or her own should be in case and agency and to counterpart if appropriate supervision notes and on the monitoring form at Stage 3 & 4 Has the concern been resolved to both parties Concerned worker satisfaction? advised of outcome. NO Exit process (Monitoring form passed to safeguarding manager Manager to manager - Discussing concern between managers stage 3&4) Stage 2 The manager should discuss with their counterpart to try to resolve the issue (recognising differences in status/experience) Has the concern been resolved to both parties satisfaction? NO Senior Manager to Senior Manager -if unresolved the workers manager to Stage 3 discuss with opposite or appropriate counterpart Complete Monitoring Form Has the concern been resolved to both parties satisfaction? NO Refer concern to SGSAB representatives and Strategic Safeguarding Manager, with monitoring form. If the problem is still not resolved, the matter should be referred to the agency's nominated Board representative. Stage 4 They should discuss with their colleagues at Board level, convening a meeting where necessary Some matters may be resolved very quickly, and this will be determined locally by the complexity of the issues. In all cases, the matter should be resolved as speedily as possible, and the primary focus will be on ensuring that the

safety and welfare of the adult concerned is assured whilst discussions take place.

Appendix 2: Indicative structure for escalating the resolution of professional differences in a variety of agencies.

The chart below indicates the structure for Children, Adults & Health (CAH) under the Local Authority, and other agencies and organisations that have contributed to the development of this policy. Other agencies or organisations can also be added as appropriate.

Stage	Local Authority	Care Providers	Health Care professionals Secondary care	Health Care professionals Primary care	Voluntary Sector
1	Practitioner and line manager	Practitioner and line manager	Practitioner and line manager	Practitioner and partners or practice manager	Practitioner and line manager
2	Line manager and team manager	Line manager and safeguarding lead or more senior manager	Line manager and Safeguarding Lead or supervisor	Partners or practice manager	Line Manager and safeguarding lead or more senior manager
3	Team manager, and service manager	Registered manager and Service or Organisation Director (so for example CEO)	Adult Safeguarding Lead or supervisor and Safeguarding Named Professional	NHS England Clinical Governance	Senior manager and Service or Organisation Director (so for example CEO)
4	Director of Adult Services and SGSAB rep	Care providers representative on SGSAB	Safeguarding Named Professional SGSAB rep	SGSAB rep	Voluntary Organisation representative on SGSAB

Please NOTE that each member organisation of the Safeguarding Adults Board will have their own internal route for escalating the resolution of professional differences through these stages internally and these procedures may also need to be followed.

Appendix 3: Monitoring Form - a tool to record decisions and to monitor the Resolution of Professional Differences policy



(Please return to The Strategic Safeguarding Service Manager, South Gloucestershire Council. Catherine Boyce* 01454 868924, Catherine.boyce@southglos.gov.uk)

Experience and outcomes of safeguarding adult reviews tells us how devastating professional disagreements can be, when concerns are raised but not addressed or when services are requested but not provided. Without an effective means to address concerns issues escalate, relationships between partner agencies deteriorate, problems drag on for weeks, months and years and, in the worse cases, people do not receive adequate services and are left exposed to harm.

This tool is a means to enable your service to record the agreed outcome of the use of the professional differences policy, and to aid SGSAB to monitor its use.

This form to be used at stage three and stage four of the resolution of professional differences policy to be stored on file and submitted to the Strategic Safeguarding Service Manager SGC

Summary of reason				
for dispute – include				
views of all agencies				
concerned.				
Agreed outcomes or				
actions if satisfactorily				
resolved – includes				
escalation to next				
stage if unresolved				
stage if all coolect				
to next stage use as basi			_	es involved in resolution of professional difference, if escalating
SGSAB for monitoring p	=	anager at i	next stag	e, send copy to your approved resolution audit manager or the
	urposes.	Name:	next stag	e, send copy to your approved resolution audit manager or the
SGSAB for monitoring positive Signature of initiating n	urposes.	_		e, send copy to your approved resolution audit manager or the
	urposes.	Name:	tion:	e, send copy to your approved resolution audit manager or the
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Service User name: